## **Auditing Procedures Report**

Issued under P.A			d P.A. 71 of 1919	), as amended.				
Local Unit of Government Type					Local Unit Name		County	
☐County	☐City	□Twp	□Village	⊠Other	Battle Creek	Area Transportation Study	Calhoun	
Fiscal Year End	d		Opinion Date			Date Audit Report Submitted to State	·	
September 30, 2007		February 8, 2008			February 12, 2008			
We affirm tha	We affirm that:							
We are certifi	ed public a	ccountants	licensed to p	ractice in M	lichigan.			
		•	erial, "no" resp ments and red			d in the financial statements, inclu	ding the notes, or in the	

			· [ · · · · · · · · · · · · · · · · · ·
			rm the following material, "no" responses have been disclosed in the financial statements, including the notes, or in the Letter (report of comments and recommendations).
	YES	9	Check each applicable box below. (See instructions for further detail.)
1.	×		All required component units/funds/agencies of the local unit are included in the financial statements and/or disclosed in the reporting entity notes to the financial statements as necessary.
2.	X		There are no accumulated deficits in one or more of this unit's unreserved fund balances/unrestricted net assets (P.A. 275 of 1980) or the local unit has not exceeded its budget for expenditures.
3.	X		The local unit is in compliance with the Uniform Chart of Accounts issued by the Department of Treasury.
4.	×		The local unit has adopted a budget for all required funds.
5.	×		A public hearing on the budget was held in accordance with State statute.
6.	×		The local unit has not violated the Municipal Finance Act, an order issued under the Emergency Municipal Loan Act, or other guidance as issued by the Local Audit and Finance Division.
7.	×		The local unit has not been delinquent in distributing tax revenues that were collected for another taxing unit.
8.	X		The local unit only holds deposits/investments that comply with statutory requirements.
9.	X		The local unit has no illegal or unauthorized expenditures that came to our attention as defined in the <i>Bulletin for Audits of Local Units of Government in Michigan</i> , as revised (see Appendix H of Bulletin).
10.	X		There are no indications of defalcation, fraud or embezzlement, which came to our attention during the course of our audit that have not been previously communicated to the Local Audit and Finance Division (LAFD). If there is such activity that has not been communicated, please submit a separate report under separate cover.
11.		×	The local unit is free of repeated comments from previous years.
12.	X		The audit opinion is UNQUALIFIED.
13.	×		The local unit has complied with GASB 34 or GASB 34 as modified by MCGAA Statement #7 and other generally accepted accounting principles (GAAP).
14.	X		The board or council approves all invoices prior to payment as required by charter or statute.
15.	×		To our knowledge, bank reconciliations that were reviewed were performed timely.

If a local unit of government (authorities and commissions included) is operating within the boundaries of the audited entity and is not included in this or any other audit report, nor do they obtain a stand-alone audit, please enclose the name(s), address(es), and a description(s) of the authority and/or commission.

I, the undersigned, certify that this statement is complete and accurate in all respects.

i, the undersigned, certify that this statement is complete and accurate in all respects.								
We have enclosed the following:	Enclosed	Not Required (enter a brief justification)						
Financial Statements	$\boxtimes$							
The letter of Comments and Recommendations	$\times$							
Other (Describe)								
Certified Public Accountant (Firm Name)			Telephone Number					
Rehmann Robson			517-787-6503					
Street Address			City	State	Zip			
675 Robinson Road			Jackson	MI	49203			
Authorizing CPA signature	Prin	Printed Name		License Number				
Mark Hellines	l M	Mark T. Kettner, CPA, CGFM			11673			



Springfield, Michigan

# FINANCIAL STATEMENTS

For the Year Ended September 30, 2007



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#### **INDEPENDENT AUDITORS' REPORT**

February 8, 2008

Policy Committee Battle Creek Area Transportation Study City of Battle Creek, Michigan

We have audited the accompanying basic financial statements of the *Battle Creek Area Transportation Study* as of and for the year ended September 30, 2007, as listed in the table of contents. These financial statements are the responsibility of the Study's management. Our responsibility is to express an opinion on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinion.

In our opinion, the financial statements referred to above present fairly, in all material respects, the financial position of the *Battle Creek Area Transportation Study* as of September 30, 2007, and the changes in its financial position and its cash flows for the year then ended in conformity with accounting principles generally accepted in the United States of America.

The Study has not presented Management's Discussion and Analysis (MD&A) as required supplementary information that the Governmental Accounting Standards Board has determined is necessary to supplement, although not required to be, part of the financial statements.

Our audit was conducted for the purpose of forming an opinion on the basic financial statements taken as a whole. The schedules listed in the table of contents are presented for purposes of additional analysis and are not a required part of the basic financial statements of the *Battle Creek Area Transportation Study*. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and, in our opinion, is fairly presented in all material respects in relation to the basic financial statements taken as a whole.

Rehmann Lohan



## Statement of Net Assets September 30, 2007

Assets	
Current assets:	
Cash	\$ 25
Accounts receivable	61
Due from grantor agencies	35,128
Due from City of Battle Creek	40,922
Total current assets	76,136
Capital assets, net	1,212
Total assets	77,348
Liabilities	
Current liabilities:	
Accounts payable	4,605
Accrued payroll	2,156
Due to grantor agencies	12,915
Accrued compensated absences	4,870
Total liabilities	24,546
Net assets	
Invested in capital assets	1,212
Unrestricted	51,590
Total net assets	\$ 52,802

The accompanying notes are an integral part of these financial statements.

# Statement of Activities For the Year Ended September 30, 2007

Program revenue - operating grants and contributions	
Federal grants:	
Federal Highway Administration	\$ 121,368
Federal Transit Administration	24,913
State grant	7,221
Local government contributions:	
City of Battle Creek	22,267
Calhoun County Road Commission	15,618
City of Springfield	2,164
Other revenue	224
Total program revenue	 193,775
Expenses - transportation studies	
Data collection and analysis	43,010
Long range transportation planning	42,413
Short range transportation planning	1,047
Special projects and studies	43,465
Corridor, subarea and project development	392
Public involvement	7,842
Program development and management	48,472
Non-grant activity	 2,671
Total expenses	 189,312
Change in net assets	4,463
Net assets, beginning of year	 48,339
Net assets, end of year	\$ 52,802

The accompanying notes are an integral part of these financial statements.

# Statement of Cash Flows For the Year Ended September 30, 2007

Cash flows from operating activities:		
Receipts from other governments	\$	197,901
Payments to employees		(150,897)
Payments to suppliers		(47,004)
Net cash provided by operating activities		-
Cash, beginning of year		25
Cash, end of year	\$	25
Reconciliation of operating income to net cash provided by operating activities		
Operating income	\$	4,463
Adjustments to reconcile operating income to	·	,
net cash provided by operating activities:		
Depreciation		1,283
Changes in assets and liabilities:		
Receivables		4,126
Due from City of Battle Creek		(12,741)
Accounts payable		441
Accrued expenses		(242)
Due to grantor agencies		2,670
Net cash provided by operating activities	\$	_

The accompanying notes are an integral part of these financial statements.

#### **Notes To Financial Statements**

#### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

#### **Reporting Entity**

The Battle Creek Area Transportation Study ("Study") is an intermunicipality committee organized under Michigan Public Act 200 of 1957. The Study's purpose is to assist in the development and preservation of a safe, effective, well-maintained, efficient, and economical transportation system for the Battle Creek metropolitan area which minimizes its negative impacts on the physical and social environments and related land use. The Study is not a component unit of any other government.

#### **Basis of Accounting**

The Study uses a single proprietary or enterprise fund to account for and report its financial activities. The financial statements are presented using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded at the time liabilities are incurred, regardless of when the related cash flows take place. The Study follows private-sector standards of accounting and financial reporting issued prior to December 1, 1989, unless those standards conflict with guidance of the Governmental Accounting Standards Board. Governments also have the option of following subsequent private-sector guidance for their enterprise funds, subject to this same limitation. The Study has elected not to follow subsequent private-sector guidance.

#### Cash

The Study's cash consists of \$25 in petty cash on hand. The Study does not maintain its own depository accounts. The City of Battle Creek (a member government of the Study) maintains accounting records, deposits cash receipts and processes cash disbursements through the City's pooled cash accounts. The amount reported as due from City of Battle Creek at year end represents the balance of the Study's interest in the pooled cash account of the City at year end.

#### **Capital Assets**

Equipment is recorded at cost and is depreciated using the straight-line method over estimated useful lives of three to five years.

#### **Notes To Financial Statements**

#### **Compensated Absences**

It is the Study's policy to permit employees to accumulate earned but unused vacation leave pay benefits up to a maximum of fifteen days or the equivalent of three normal work weeks beyond the current year's allocation. All vacation pay is accrued when incurred since 100 percent of the unused benefits are payable upon employee separation from service with the Study.

#### 2. DUE FROM/TO GRANTOR AGENCIES

Amounts reported as due from and due to grantor agencies represent the difference between costs eligible for reimbursement and the amount received to date. The details of amounts due from and due to grantor agencies are as follows:

	(	ue from Frantor gencies	G	Due to Grantor Agencies		
FHWA, Section 112 Billed	\$	22,765	\$	-		
2003 cost settlement 2004 cost settlement		3,276		786 -		
2005 cost settlement		_		3,123		
2006 cost settlement 2007 cost settlement		-		3,453 2,147		
Total FHWA, Section 112		26,041		9,509		
FTA, Section 5303						
Billed	\$	4,865	\$	-		
2003 cost settlement		-		197		
2004 cost settlement 2005 cost settlement		708		632		
2006 cost settlement		-		757		
2007 cost settlement				446		
Total FTA, Section 8		5,573		2,032		
MDOT, M-Fund						
Billed	\$	3,276	\$	-		
2003 cost settlement		-		383		
2004 cost settlement 2005 cost settlement		238		366		
2006 cost settlement		-		548		
2007 cost settlement				78		
Total MDOT - M-Fund		3,514		1,375		
Total	\$	35,128	\$	12,916		

#### **Notes To Financial Statements**

#### 3. CAPITAL ASSETS

Capital asset activity for the year ended September 30, 2007, was as follows:

	Beginning Balance		Ac	lditions_	Delo	etions_	Ending Balance		
Capital assets, being depreciated - Equipment	\$	27,020	\$	-	\$		\$	27,020	
Less accumulated depreciation for - Equipment		24,525		1,283				25,808	
Capital assets, net	\$	2,495	\$	(1,283)	\$		\$	1,212	

#### 4. OPERATING LEASES

The Study leases office space from the City of Springfield (a member government of the Study) under an operating lease. The lease is a ten-year non-cancelable operating lease requiring annual payments of \$4,000 through October 2012. The following is a schedule of future minimum lease payments required under this operating lease as of September 30, 2007:

Years Ending September 30	<u>A</u>	<u>mount</u>
2008	\$	4,000
2009		4,000
2010		4,000
2011		4,000
2012		4,000
2013		4,000
Total	<u>\$</u>	24,000

During the year ended September 30, 2007, the Study had rent expense of \$4,000.

#### **Notes To Financial Statements**

#### 5. DEFINED CONTRIBUTION PENSION PLAN

The Study provides pension benefits for all of its employees through a defined contribution pension plan. The plan requires the Study to contribute 15% of each qualified employee's base salary to the plan. Plan provisions and contribution requirements are established and may be amended by the Study's Policy Committee. The Study made the required contribution of \$16,841 for the year ended September 30, 2007.

#### 6. RISK MANAGEMENT

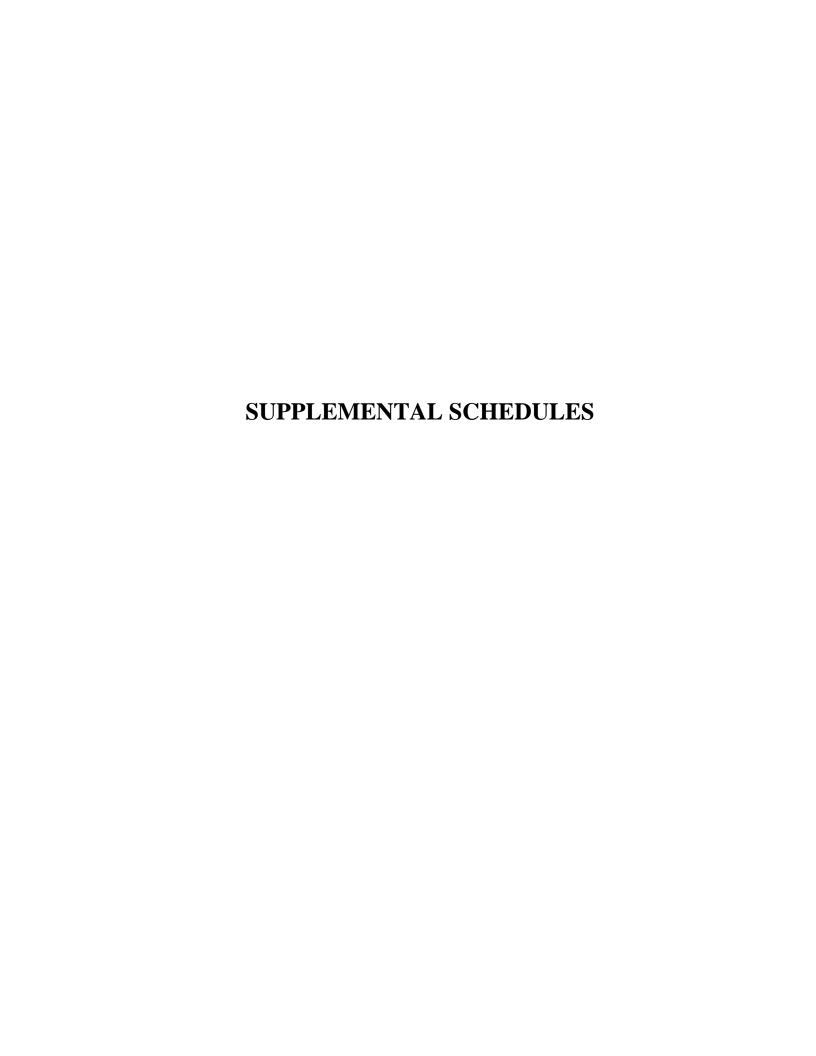
The Study is exposed to various risks of loss related to torts, theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. During the year ended September 30, 2007, the Study carried commercial insurances to cover all risks of losses. The Study has had no settled claims resulting from these risks that exceeded their commercial coverage in any of the past three fiscal years.

#### 7. RELATED PARTY TRANSACTIONS

As discussed previously, the Study has entered into certain agreements with member governments as shown below:

City of Battle Creek:	
Health and benefits	\$ 13,131
Service fees	3,300
Traffic count activity	3,139
Asset management activity reimbursements	1,869
Mail room postage charges	472
Print shop charges	377
City of Springfield:	
Rent	4,000
Copy machine use	465
Internet access	216
Calhoun County Road Commission:	
Traffic count activity	4,511
Asset management activity reimbursements	1,209

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# Schedule of Expenses by Funding Source - Budget and Actual For the Year Ended September 30, 2007

			Federal Highway Administration							
			Section 112 Funds							
				Project A	nent					
Work		06-0001(Z6	) (Job	#88091)		Local	Mate	ch		
Element	Description		I	Budget	4	Actual	Budget		A	Actual
DATA CO	LLECTION & ANALYSIS									
1.0000	Data Collection and Analysis		\$	34,716	\$	24,899	\$	7,698	\$	5,521
1.0040	Asset Management MDOT 100% funded			_						
	S	Subtotal		34,716		24,899		7,698		5,521
LONG RA	NGE TRANSPORTATION PLANNING									
2.0428	2030 Long Range Transportation Plan			31,628		29,508		7,014		6,543
SHORT R	ANGE TRANSPORTATION PLANNING									
2.0520	Short Range Transit Planning									
SPECIAL	PROJECTS AND STUDIES									
2.0601	Transportation Improvement Program			16,757		15,197		3,716		3,370
2.0618	Coord. with Statewide Planning			5,020		4,794		1,113		1,063
2.0619	Special Studies			1,528		1,438		339		319
2.0641	Safety Conscious Planning			2,916		2,316		647		513
2.0643	Freight Planning			643		214		143		48
2.0645	Air Quality Planning			8,063		5,485		1,788		1,216
	S	Subtotal		34,927		29,444		7,746		6,529
CORRIDO	OR, SUBAREA AND PROJECT DEVELOPMEN	NT								
2.0852	I-94 International Trade Corridor			1,529		321		339		71
PUBLIC I	NVOLVEMENT									
3.0000	Public Involvement			3,911		3,644		867		808
3.0001	Transportation and Safety Education			2,839		1,812		629		402
		Subtotal		6,750		5,456		1,496		1,210
PROGRA	M DEVELOPMENT AND MANAGEMENT									
4.0102	Unified Work Program			3,361		3,111		745		690
4.0103	Program Management			31,686		28,629	_	7,026		6,348
	S	Subtotal		35,047		31,740		7,771		7,038
	TOTAL		\$	144,597	\$	121,368	\$	32,064	\$	26,912

**Federal Transit Administration** 

Section 5303 Funds										
		Agreem								
		Local Match								
#2006-001(Z5) (#88100)  Budget Actual			R	ctual						
	buuger				udget		- Countries			
\$	5,987	\$	4,295	\$	1,497	\$	1,074			
			-				-			
	5,987		4,295		1,497		1,074			
	5 A55		5,000		1 264		1 272			
	5,455		5,090		1,364	-	1,272			
	1,094		838		273		209			
	4,095		3,712		1,024		928			
	545		521		136		130			
	264		248		66		62			
	713		566		178		142			
	-		-		-		-			
	1,391		946		348		237			
	7,008		5,993		1,752		1,499			
	674		629		169		157			
	490		312		122		78			
	1,164	-	941		291		235			
	821		760		205		190			
	7,742		6,995		1,936		1,749			
	8,563		7,755		2,141		1,939			
\$	29,271	\$	24,912	\$	7,318	\$	6,228			

# Schedule of Expenses by Funding Source - Budget and Actual (Concluded) For the Year Ended September 30, 2007

Work		Michigan Department of Transportation 100% Reimbursed Asset Management #2006-0001(Z7)			_	Γotal	c		
Element Description			Budget Actual			Budget Actual			
	DESCRIPTION & ANALYSIS			duget		Ctuai	Duuget		Actual
1.0000	Data Collection and Analysis		\$	_	\$	_	\$ 49,898		35,789
1.0040	Asset Management MDOT 100% funded		Ψ	20,000	Ψ	7,221	20,000		7,221
1.0010	1155ec 174magement 172 of 100% funded			20,000		7,221	69,898		43,010
LONG RA	ANGE TRANSPORTATION PLANNING								
2.0428	2030 Long Range Transportation Plan						45,461		42,413
SHORT R	ANGE TRANSPORTATION PLANNING								
2.0520	Short Range Transit Planning						1,367		1,047
SPECIAL	PROJECTS AND STUDIES								
2.0601	Transportation Improvement Program			-		-	25,592		23,207
2.0618	Coord. with Statewide Planning			-		-	6,814		6,508
2.0619	Special Studies			-		-	2,197		2,067
2.0641	Safety Conscious Planning			-		-	4,454		3,537
2.0643	Freight Planning			-		-	786		262
2.0645	Air Quality Planning			-		-	11,590		7,884
		Subtotal		-		-	51,433		43,465
CORRIDO	OR, SUBAREA AND PROJECT DEVELOPM	ENT							
2.0852	I-94 International Trade Corridor						1,868		392
PUBLIC I	NVOLVEMENT								
3.0000	Public Involvement			-		-	5,621		5,238
3.0001	Transportation and Safety Education			-		-	4,080		2,604
		Subtotal				-	9,701		7,842
PROGRA	M DEVELOPMENT AND MANAGEMENT								
4.0102	Unified Work Program			-		-	5,132		4,751
4.0103	Program Management						48,390		43,721
		Subtotal					53,522		48,472
	TOTAL		\$	20,000	\$	7,221	\$ 233,250		186,641

# Schedule of Allowable Costs (exclusive of costs incurred by local governments) For the Year Ended September 30, 2007

	Direct			Indirect		Total	
Salaries and wages	\$	64,978	\$	32,552	\$	97,530	
Fringe benefits	Ψ	35,394	Ψ	17,731	Ψ	53,125	
Office supplies		-		1,918		1,918	
Printing and copying		_		400		400	
Postage		-		472		472	
Membership and subscriptions		-		184		184	
Professional services		-		364		364	
Bookkeeping services		-		3,300		3,300	
Training and travel		-		2,433		2,433	
Communications		-		2,294		2,294	
Insurance and bonds		-		4,054		4,054	
Office equipment maintenance		-		378		378	
Rent		-		4,000		4,000	
Depreciation				1,283		1,283	
	\$	100,372	\$	71,363	\$	171,735	
Other direct costs	\$	2,452					
Indirect costs as a percentage of direct payroll and							
Fringe benefits as a percentage of salaries and way						54.470%	
Fringe benefit detail							
Vacation, sick and holidays	\$	9,670	\$	4,845	\$	14,515	
Social security and Medicare		5,712		2,861		8,573	
Retirement contribution		11,190		5,606		16,796	
Health and welfare		8,271		4,143		12,414	
Workers' compensation and unemployment		551		276		827	
	\$	35,394	\$	17,731	\$	53,125	



February 8, 2008

To the Policy Committee of the Battle Creek Area Transportation Study Springfield, Michigan

We have audited the financial statements of the Battle Creek Area Transportation Study for the year ended September 30, 2007, and have issued our report thereon dated February 8, 2008. Professional standards require that we provide you with the following information related to our audit.

#### Our Responsibility Under Auditing Standards Generally Accepted in the United States of America

As stated in our engagement letter dated November 13, 2007, our responsibility, as described by professional standards, is to plan and perform our audit to obtain reasonable, but not absolute, assurance that the financial statements are free of material misstatement and are fairly presented in accordance with accounting principles generally accepted in the United States of America. Because an audit is designed to provide reasonable, but not absolute assurance and because we did not perform a detailed examination of all transactions, there is a risk that material misstatements may exist and not be detected by us.

As part of our audit, we considered the internal control of Battle Creek Area Transportation Study. Such considerations were solely for the purpose of determining our audit procedures and not to provide any assurance concerning such internal control.

#### **Significant Accounting Policies**

Management is responsible for the selection and use of appropriate accounting policies. In accordance with the terms of our engagement letter, we advised management about the appropriateness of accounting policies and their application. The significant accounting policies used by the Battle Creek Area Transportation Study are described in Note 1 to the financial statements. No new accounting policies were adopted and the application of existing policies was not changed during the year. We noted no transactions entered into by the Battle Creek Area Transportation Study during the year that were both significant and unusual, and of which, under professional standards, we are required to inform you, or transactions for which there is a lack of authoritative guidance or consensus.

#### **Accounting Estimates**

Accounting estimates are an integral part of the financial statements prepared by management and are based on management's knowledge and experience about past and current events and assumptions about future events. Certain accounting estimates are particularly sensitive because of their significance to the financial statements and because of the possibility that future events affecting them may differ significantly from those expected. The most sensitive estimates affecting the financial statements were:

• Management's estimate of the useful lives of depreciable fixed assets is based on the length of time it is believed that those assets will provide some economic benefit in the future. We evaluated the key factors and assumptions used to develop the useful lives of those assets in determining that they are reasonable in relation to the financial statements taken as a whole.

We evaluated the key factors assumptions used to develop these estimates in determining that they are reasonable in relation to the financial statements taken as a whole.

#### **Audit Adjustments**

For purposes of this letter, professional standards define an audit adjustment as a proposed correction of the financial statements that, in our judgment, may not have been detected except through our auditing procedures. An audit adjustment may or may not indicate matters that could have a significant effect on the Battle Creek Area Transportation Study's financial reporting process (that is, cause future financial statements to be materially misstated). As described in the accompanying memorandum, we proposed numerous material adjusting journal entries, which in our judgment, had a significant effect on the Battle Creek Area Transportation Study's financial reporting process.

#### **Disagreements with Management**

For purposes of this letter, professional standards define a disagreement with management as a matter, whether or not resolved to our satisfaction, concerning a financial accounting, reporting, or auditing matter that could be significant to the financial statements or the auditor's report. We are pleased to report that no such disagreements arose during the course of our audit.

#### **Consultations with Other Independent Accountants**

In some cases, management may decide to consult with other accountants about auditing and accounting matters, similar to obtaining a "second opinion" on certain situations. If a consultation involves application of an accounting principle to the governmental unit's financial statements or a determination of the type of auditor's opinion that may be expressed on those statements, our professional standards require the consulting accountant to check with us to determine that the consultant has all the relevant facts. To our knowledge, there were no such consultations with other accountants.

#### **Issues Discussed Prior to Retention of Independent Auditors**

We generally discuss a variety of matters, including the application of accounting principles and auditing standards, with management each year prior to retention as the Battle Creek Area Transportation Study's auditors. However, these discussions occurred in the normal course of our professional relationship and our responses were not a condition to our retention.

#### **Difficulties Encountered in Performing the Audit**

We encountered no difficulties in dealing with management in performing our audit.

This letter and the accompanying memorandum are intended for the use of the Battle Creek Area Transportation Study, management, and federal awarding agencies and pass-through entities and is not intended to be and should not be used by anyone other than these specified parties.

Very truly yours,

Rehmann Loham

#### **Comments and Recommendations**

#### For the Year Ended September 30, 2007

In planning and performing our audit of the financial statements of the Battle Creek Area Transportation Study as of and for the year ended September 30, 2007, in accordance with auditing standards generally accepted in the United States of America, we considered the Study's internal control over financial reporting (internal control) as a basis for designing our auditing procedures for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Study's internal control. Accordingly, we do not express an opinion on the effectiveness of the Study's internal control.

A control deficiency exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect misstatements on a timely basis. A significant deficiency is a control deficiency, or combination of control deficiencies, that adversely affects the entity's ability to initiate, authorize, record, process, or report financial data reliably in accordance with generally accepted accounting principles such that there is more than a remote likelihood that a misstatement of the entity's financial statements that is more than inconsequential will not be prevented or detected by the entity's internal control.

A material weakness is a significant deficiency, or combination of significant deficiencies, that results in more than a remote likelihood that a material misstatement of the financial statements will not be prevented or detected by the entity's internal control.

Our consideration of internal control was for the limited purpose described in the first paragraph and would not necessarily identify all deficiencies in internal control that might be significant deficiencies or material weaknesses. We did not identify any deficiencies in internal control that we consider to be material weaknesses, as defined above.

#### **Other Matters**

#### **Internal Controls – Segregation of Duties**

Management is responsible for establishing and maintaining effective internal control over financial reporting and the safeguarding of the Study's assets. In establishing appropriate internal controls, careful consideration must be given to the cost of a particular control and the related benefits to be received. Accordingly, management must make the difficult decision of what degree of risk it is willing to accept, given the government's unique circumstances.

As is the case with many organizations of similar size, the Study lacks a sufficient number of accounting personnel in order to ensure a complete segregation of duties within its accounting function. Ideally, no single individual should ever be able to authorize a transaction, record the transaction in the accounting records, and maintain custody of the assets resulting from the transaction. Effectively, proper segregation of duties is intended to prevent an individual from committing an act of fraud or abuse and being able to conceal it.

#### **Comments and Recommendations (Concluded)**

#### For the Year Ended September 30, 2007

Events of recent years have given rise to a heightened awareness of the risks of fraud and abuse, especially in the governmental environment, where public accountability is at its highest. The purpose of internal controls is to provide reasonable, but not absolute, assurance that assets are safeguarded against loss from unauthorized use or disposition, and that transactions are properly authorized and recorded. Any limitations on the effectiveness of a government's internal controls carries with it a greater risk of fraud and abuse.

As stated previously, the establishing and maintaining of internal controls is the responsibility of management. As the Study's independent external auditors, we are specifically banned by professional standards from performing any management functions. In other words, the annual audit is <u>not</u> a part of the Study's internal control structure, and cannot not be relied upon as part of *management's* systems to deter or detect fraud and abuse.

While there are, of course, no easy answers to the challenge of balancing the costs and benefits of internal controls and the segregation of duties, we would nevertheless encourage management to actively seek ways to further strengthen its internal control structure by requiring as much independent review, reconciliation, and approval of accounting functions by qualified members of management as possible.

#### **Audit Adjustments**

During our fieldwork, a total of 7 adjusting journal entries were needed in order to create a reasonably adjusted trial balance, including one journal entry to reverse prior year accounts. It is our recommendation that the Study reconcile all general ledger accounts to their proper underlying balances.

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